Laboratory Fraud and Improper Laboratory Practice

Robert Nichols Kim Bahney

U.S. EPA Region 7



Introduction

• Bob Nichols

Drinking Water Lab Certification Program Manager
U.S. EPA Region 7 Environmental Sciences and Technology Division

Kim Bahney

Special Agent U.S. EPA Region 7 Criminal Investigations Division



Definitions:

- <u>Laboratory Fraud</u> is the deliberate falsification of analytical and/or quality assurance results so as to make failed results appear as acceptable when reported to the data user. It <u>requires intent</u>.
- <u>Improper Laboratory Practices</u> is inadvertent divergence from required methodology, quality assurance, or good laboratory practice, and may be caused by honest error or ignorance, with <u>no intent to falsify</u>.



Laboratory Fraud May Include:

- Improper manual integration (peak shaving, peak juicing) to intentionally make calibration and QC data appear better than it really is.
- Time travel to intentionally make it appear that holding times were met or analyses were conducted while an acceptable calibration was still valid.
- Drylabbing to report data for samples that were never analyzed, by either manufacturing data or copying data from the analysis of another sample.



Improper Laboratory Practices May Include:

- Some of the issues noted as Fraud in the last slide, but with no intent to be fraudulent.
- No record that the temperature of samples requiring temperature preservation were being checked upon arrival.
- No record that thermometers, balances, and pipettes were properly maintained and calibrated.
- Using a reagent pillow designed to make 3-L of BOD dilution water in each 300-ml BOD bottle.
- Calibrating the pH electrode by placing it directly in stock buffer bottle.
- And others.



Why Do Fraud and Improper Practices Occur?

- Improper or inadequate training
- Time pressure to meet holding time limits or customer demands
- Pressure to overcome equipment failure
- Management pressure to get the work done
- Customer pressure to get a particular kind of result
- Price and market pressure



When I Perform a Routine Laboratory Assessment

- I am not specifically looking for fraud.
- My assessments are cooperative and not adversarial.
- We assume that the laboratory has nothing to hide, and that we and the laboratory have a common goal of producing useable and defensible data.
- We conduct our assessments by comparing the laboratory's practices against established standards.
- We are primarily looking for improper laboratory practices that diverge from those standards.



Some Suspicious Observations

- Time travel
- Too perfect data
- Identical data
- Improper peak integrations



If You Observe Suspicious Laboratory Practices

- Make copies of what you observe.
- Contact:

Kathy Lee
Iowa Department of Natural Resources - Water Supply
Wallace State Office Building
502 E. 9th Street
Des Moines, IA 50319-0034

Kathy.Lee@dnr.iowa.gov
(515) 725-0343



How Can We Prevent Improper Laboratory Practices?

- Ensure that laboratory staff are properly trained
- Use standard operating procedures
- Internal and external assessments
- Ethics training
- Management commitment to ethical standards
- Reasonable and realistic expectations for staff
- Management must protect staff from pressure from customers



WE EACH HAVE A RESPONSIBILITY TO AVOID AND PREVENT IMPROPER PRACTICES AND FRAUD

ROBERT NICHOLS
U.S. EPA REGION 7
300 MINNESOTA AVE.
KANSAS CITY, KS 66101

NICHOLS.ROBERT@EPA.GOV

(913) 551-5266

Questions will follow Ms. Bahney's presentation



What Constitutes Fraud?





SDWA Crimes - 42 U.S.C. § 300h, 300i

- A person willfully violates any requirement of a UIC Program or Administrative Order [issued under 42 U.S.C. 300h-2(c)]
- A person willingly operates a new UIC well without a permit in a "one aquifer area" before a UIC program takes effect
- A person tampers or threatens to tamper with a Public Drinking Water System with the intention of harming persons



CWA Crimes - 33 U.S.C. § 1319 (c)(1)&(2)

- Tampering with Monitoring Equipment or Method
- CWA False Statements
- Direct Discharge to Waters of the U.S.
- Discharge to a POTW in Violation of Pretreatment Standards
- Discharge to a POTW Causing Harm to the System/Causing Violation of NPDES Limits
- CWA Knowing Endangerment



18 USC 1001 Violations

- False Statements
- Mail/Wire Fraud
- Obstruction
- Conspiracy



What Differentiates a Case from Being "Criminal" Versus "Civil" When Deciding How to Pursue it?

- Does it meet the definitions in the statute?
- Knowing violations
 - Defendant aware of facts underlying the violation
 - Conscious and informed action/not an accident or mistake
- Negligent violations
- Other factors:
 - Sufficiency of evidence
 - Compliance history/repeat offenders
 - Proving harm is not a requirement but may be a factor



The Investigative Process

- Tips/leads
- Surveillance
- Tools: samplers, dye tests, vehicle trackers, pole cameras, A/V recordings
- Interviews
- Search warrants/subpoenas
- Indictments
- Pleas/convictions
 - Parallel proceedings
 - Sentencing guidelines







Key Information You Can Provide:

- Notification that a crime may be occurring
- Technical and regulatory expertise
- Detailed understanding of company operations including past results, chain of custodies, sample drop-off habits
- Testing, sampling, laboratory analysis





Case Examples





CWA False Statement Crime: Bruce Morris (Landmarc Estates), Taney County, Missouri

- Landmarc Estates is a subdivision around Table Rock Lake
- The subdivision hired Light Environmental/Bruce Morris to run the wastewater facility
- March 2008-January 2009: WWTF w/o power, sewage runs to Table Rock Lake, Morris submits false DMRs to MDNR
- June 2013: Morris sentenced to three months home confinement, 12 months probation for CWA False Statements





CWA False Statement Crime: Matthew Brozena/MAB Environmental Services

- MAB is a Contract Operator for private wastewater treatment plants
- Brozena directed employees to pour out samples that appeared to look non-compliant
- March 2017: Brozena sentenced to six months home confinement, three years probation, \$100,000 fine
- Employees Craft, Wetzel and Fritz were also charged, received 2-3 years probation
- MAB was sentenced to five years probation, \$50,000 fine





SDWA False Statement Crime: Richard Sparks/Scott Beckmann, Stover, Missouri



- Sparks was the superintendent of Stover;
 Beckmann was the mayor
- July 2007: Sparks certified to MDNR that he took lead and copper samples - one location was vacant and w/o water; added chlorine to coliform samples
- December 2007: Mayor knew Sparks was adding chlorine; lied to EPA agent and MDNR
- August 2010: Sparks sentenced to two months home confinement, five years probation, \$5,000
- March 2011: Beckmann convicted of False Statement; Misprision of a Felony
- December 2011: Sentenced to five months incarceration, five years probation, \$10,000
- Convicted under 18 USC 1001



SDWA False Statement Crime: Philip Kraus, Dolton, Illinois

- Dolton, Illinois, purchases water from Chicago
- January 2008-August 2013:
 Kraus certified that he took coliform and chlorine residual samples from all required locations, but only took samples from one or a few locations
- October 2012: Sentenced to three months imprisonment, \$5,000 fine
- Convicted under 18 USC 1001





SDWA Mail Fraud Crime: Linda Knox/If It's Water&More

- Knox operated a company responsible for sampling at systems across western North Carolina
- 2005-2010: Knox claimed to take samples, but did not take any
- Sentenced to 33 months imprisonment and three years probation, pay \$22,000 restitution
- Convicted under 18 USC 1341





SDWA Underground Injection Control Crime: Jacam Chemicals, LLC, Sterling, Kansas

- Disposed of hazardous waste in a well permitted for brine
- Charged with Willful Violation of UIC Program under SDWA, 42 USC 300h-2(b) and RCRA disposal, 42 USC 6928(d)(2)(B)
- December 2015: Company sentenced to \$1 million fine





Is it fraud or not?



Special Agent Kim Bahney

U.S. EPA Criminal Investigation Division

Desk: 913-551-7278 Cell: 913-333-0352



QUESTIONS?

